

# **Digest of Ethiopia's National Policies, Strategies and Programs**

Edited by

**Taye Assefa**



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Forum for Social Studies (FSS)  
P.O. Box 25864 code 1000  
Addis Ababa, Ethiopia  
Email: [fss@ethionet.et](mailto:fss@ethionet.et)  
Web: [www.fssethiopia.org.et](http://www.fssethiopia.org.et)

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(Front cover – top photo: cliffs formed by erosion in Hammer area; bottom photo: Hammer woman with scars on the back from being whipped during a Bull Jumping Ceremony to mark the passage of a young kinsman into adulthood.

Back cover – top photo: new high rise buildings of Bole Sub-city, Addis Ababa; middle photo: part of Addis' Ring Road; bottom photo: a Konso village in Southern Region.)

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# Abbreviations and Acronyms

AC	Academic Commission
ACGD	African Center for Gender and Development
ADB	African Development Bank
ADLI	Agricultural Development Led Industrialization
ADR	Alternative Dispute Resolution (Mechanism)
AEZs	Agro-Ecological Zones
AGOA	(US) African Growth Opportunity Act
ANC	Antenatal Care
ART	Anti-Retroviral Treatment
AVA	Awash Valley Authority
AVDA	Awash Valley Development Agency
BDS	Business Development Services
BMOs	Business Membership Organizations
BoE	Bureau of Education
BoFED	Bureau of Finance and Economic Development
BPA	Beijing Platform of Action
BPR	Business Process Reengineering
CAR	Court Administration Reform
CBE	Commercial Bank of Ethiopia
CBO	Community Based Organization
CDM	Clean Development Mechanism
CEDAW	Convention for Elimination of Discrimination Against Women
CFL	Compact Fluorescent Lamp
CFSTF	Community Food Security Task Force
CIDA	Canadian International Development Agency
COMESA	Common Market for Southern and Eastern Africa
CPP	Comprehensive Package Programme
CPR	Contraceptive Prevalence Rate

CRDA	Christian Relief and Development Association
CSA	Central Statistical Authority/Agency
CSE	Conservation Strategy of Ethiopia
CSRPO	Civil Service Reform Program Office
DAG	Donor Assistance Group
DHS	Demography and Health Survey
DPPA	Disaster Prevention and Preparedness Agency
EAAP	Ethiopian Association of Agricultural Professionals
EBA	(EUs) Everything But Arms (initiative)
EBSN	Employment Based Safety Net
ECA	Economic Commission for Africa
ECSC	Ethiopian Civil Service College
EEA	Ethiopian Economic Association
EEPCo	Ethiopian Electric Power Corporation
EEPRI	Ethiopian Policy Research Institute
EFAP	Ethiopian Forestry Action Program
EFFORT	Endowment Fund for the Rehabilitation of Tigray
EIA	Environmental Impact Assessment
EIC	Ethiopian Investment Commission
EMC	Expenditure Management and Control
EMCP	Expenditure Management and Control (sub-)Program
ENAADP	Evaluation of National Accounting and Auditing Development Program
ENSAP	Eastern Nile Subsidiary Action Program
ENSED	Ethiopian Network for Sustainable Energy Development
EPA	Economic Partnership Agreement
EPA	Environment Protection Authority
EPA	Export Promotion Agencies
EPF	Education Pooled Fund
EPID	Extension and Project Implementation Department
EPRDF	Ethiopian Peoples Revolutionary Democratic Front

ESDP	Education Sector Development Programme
ESP	Education Sector Programme
ESRDF	Ethiopian Social Rehabilitation and Development Fund
ETP	Education and Training Policy
ESTC	Ethiopian Science and Technology Commission
EWDF	Ethiopian Women Development Fund
EWLA	Ethiopian Women Lawyers Association
EWRA	Ethiopian Water Resources Authority
EWCA	Ethiopian Water Works Construction Authority
FAO	Food and Agriculture Organization
FaWDA	Forest and Wildlife Development Authority
FCSA	Federal Civil Service Agency
FDI	Foreign Direct Investment
FDRE	Federal Democratic Republic of Ethiopia
FFSCB	Federal Food Security Coordination Bureau
FFSSC	Federal Food Security Steering Committee
FGM	Female Genital Mutilation
FHH	Female Headed Household
FNCCAP	Framework National Climate Change Action Plan
FP	Family Planning
FSCO	Food Security Coordination Office
FSS	Forum for Social Studies
FTA	Free Trade Agreement
FTCs	Farmers' Training Centers
GAD	Gender and Development
GDP	Gross Domestic Product
GER	Gross Enrolment Ratio
GHG	Greenhouse Gas
GNP	Gross National Product
GoE	Government of Ethiopia

HRM	Human Resource Management
HASIDA	Handicrafts and Small-scale Industries Development Agency
HIV/AIDS	Human Immune Virus/Acquired Immune Deficiency Syndrome
ICDR	Institute of Curriculum Development and Research
ICPD	International Conference on Population and Development
ICSID	International Convention on Settlement of Investment Disputes
IDS	Industrial Development Strategy
IPPs	Independent Power Producers
ITN	Insecticide Treated Nets
IWRM	Integrated Water Resources Management
JSRP	Justice System Reform Program
JSRPO	Justice System Reform Program Office
KFSTF	Kebele Food Security Task Force
KG	Kindergarten
LDC	Least Developed Countries
MCB	Ministry of Capacity Building
MDGs	Millennium Development Goals
MFI	Micro Finance Institutions
MIGA	Multilateral Investment Guarantee Agency
MMR	Maternal Mortality Rate
MNREP	Ministry of Natural Resources and Environmental Protection
MoA	Ministry of Agriculture
MoARD	Ministry of Agriculture and Rural Development
MoE	Ministry of Education
MOFED	Ministry of Finance and Economic Development
MoH	Ministry of Health
MoWA	Ministry of Women's Affairs
MoWR	Ministry of Water Resources

MOI	Ministry of Information
MOTI	Ministry of Trade and Industry
MPP	Minimum Package Programme
MSEDA	Micro and Small-scale Enterprises Development Agency
MSE	Micro and Small-scale Enterprise
MW	Mega Watt
MWUD	Ministry of Works and Urban Development
NAPCD	National Action Program to Combat Desertification
NAP-GE	National Action Plan for Gender Equality
NBE	National Bank of Ethiopia
NBE	National Board of Examinations
NBI	Nile Basin Initiative
NCFSE	New Coalition for Food Security in Ethiopia
NDF	National Desertification Fund
NER	Net Enrolment Ratio
NFE	Non-Formal Education
NGO	Non-Governmental Organization
NLA	National Learning Assessment
NMS	National Meteorological Services
NOE	National Office of Examinations
NPEW	National Policy on Ethiopian Women
NPL	Non-Performing Loan
NRM	Natural Resource Management
NUPI	National Urban Planning Institute
NWRC	National Water Resources Commission
OECD	Organisation for Economic Cooperation and Development
OMO	Open-Market Operations
OPM	Office of Prime Minister
PADCO	Planning and Development Cooperative International
PADETES	Participatory Demonstration and Training Extension System

PaPESA	Privatization and Public Enterprises Supervising Authority
PASDEP	Plan for Accelerated and Sustainable Development to End Poverty
PIM	Program Implementation Manual
PRSP	Poverty Reduction Strategy Paper/Program
PSCAP	Public Sector Capacity Building Program
PSDP	Power Sector Development Program
PSNP	Productive Safety Net Programme
RAP	Regional Action Program
REF	Rural Electrification Fund
RH	Reproductive Health
RIO	Regional Investment Office
RRM	Rapid Response Mechanism
RRT	Rapid Response Team
RTA	Regional Trade Agreement
SDPRP	Sustainable Development and Poverty Reduction Program
SMUC	St. Mary's University College
STI	Sexually Transmitted Infections
TF	Task Force (for Civil Service Reform)
TIN	Taxpayer's Identification Number
T&V	Training and Visit Extension System
TGE	Transitional Government of Ethiopia
TMS	Top Management Systems
TOT	Turnover Tax
TVET	Technical and Vocational Education and Training
UCAA	University College of Addis Ababa
UN	United Nations
UNCBD	United Nations Convention on Biodiversity
UNCCD	United Nations Convention to Combat Desertification

UNCTAD	United Nations Conference on Trade and Development
UNDP	United Nations Development Programme
UNESCO	United Nations Education and Scientific Organisation
UNFCCC	United Nations Framework Convention on Climate Change
UNFPA	United Nations Fund for Population Activities
UNICEF	United Nations Children’s Fund
UNIDO	United Nations Industrial Development Organisation
USAID	United States Agency for International Development
VADA	Valleys Agricultural Development Authority
VAT	Value Added Tax
VAW	Violence Against Women
WAB	Women Affairs Bureau
WAD	Women Affairs Departments
WAO	Women Affairs Office
WARDO	Woreda Agriculture and Rural Development Office
WB	World Bank
WDIP	Women’s Development Initiatives Project
WFSTF	Woreda Food Security Task Force
WID	Women-In-Development
WPFO	Woreda Plan and Finance Office
WRDA	Water Resources Development Authority
WRMP	Ethiopian Water Resources Management Policy
WASSA	Water Supply and Sewerage Authority
WSDP	Water Sector Development Program
WSS	Water Supply and Sanitation
WTO	World Trade Organization

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## Preface

Following the fall of the Derg regime in May 1991, Ethiopia has witnessed a wide range of policy reforms in the social, economic and political spheres. The socialist oriented command economy has given way to a market-based liberal type of economic system, albeit under the ideological guises of so-called 'revolutionary democracy' initially and the 'developmental state' currently. The FDRE Constitution has legitimized a Federal type of state structure, whose constituent parts are nine regional states formed along ethno-linguistic lines and two chartered city administrations. The Constitution recognises the basic civil and political rights enshrined in international human rights instruments such as the International Covenant on Civil and Political Rights, which have been ratified by Ethiopia. Although land is still owned by the state in the name of the people, the Constitution guarantees the sanctity of private property. These important constitutional reforms have created the framework for the establishment of a multi-party system, the emergence of a private press, and the expansion of an upcoming but still weak private sector.

Having just emerged from a prolonged civil war and faced with the urgent tasks of establishing political stability and reinvigorating an economy in tatters, the Transitional Government of Ethiopia (1991-1995) had to set a new direction for the economic reconstruction and social rehabilitation of the worn-torn and poverty-ridden country. It was thus during the Transitional Period that a spate of new policies and strategies defining the development priorities, goals and implementation instruments of the new regime led by the EPRDF was introduced. Among these were the national policies on health, education and training, population, women, energy and strategies such as ADLI, the education sector strategy, and the conservation strategy. Since then, the government has been introducing more policies, strategies, national action plans and programs in the various sectors. Some of those policies of the 1990s have also been amended subsequently while others are still in their original forms despite new realities on the ground.

Keeping track of the genesis of policies and an intimate knowledge of the policy regime in operation is essential for both state and non-state actors to appreciate the principles, goals, policy rationales and priorities informing government decisions and for adapting or reacting to the same. No assessment of the level of socio-economic progress the country has made in the last 17 years can be objective without contextualising it within the policy regimes in operation. Such analysis and/or engagement with policy requires easy access to the policy documents. Policy analysis is a specialized task that is often the

preserve of a small group of researchers, development planners and policy-related professionals. Analytic works resulting from this exercise often circulate within a narrow circle. The wider public generally has limited access and awareness of the sectoral policies and implementation modalities in Ethiopia. However, if different stakeholders are to engage policy, either by way of research, public debate, negotiation, or consultation and cooperation, they need to have easy access to such policy data, preferably in a user-friendly format. It is primarily with the aim of facilitating such access to the post-1991 government policies that the Forum for Social Studies (FSS) initiated the policy reviews compiled in this digest, as a component of a capacity building project supported by the European Union under its Civil Society Fund program.

The work presented in this volume is not just a synthesis of various sectoral policies, but also an attempt to trace the genesis of the policies, highlight the continuities, significant departures and other salient features of the policies. Each of the reviews in this digest briefly analyses the critical elements of the policies, identifies major gaps in the conceptualisation of the policy as well as the achievements registered and the challenges encountered in its implementation. The authors also try to identify the outstanding issues to be addressed by policymakers and suggest remedies. Each of these policy reviews has been produced by experts in the field, in both Amharic and English, for publication in two separate volumes of the digest.

While efforts have been made to include many of the major policies, strategies and programs of the Federal government, there was no intention to be exhaustive in the coverage. Limitations of resources and time constraints have forced us to leave out for a future edition a number of policies and programs, such as in the Health and Transport Sectors. Such a digest of policies is thought to be the first of its kind and no doubt a lot of improvements will need to be made based on this initial experience. With the availability of resources, FSS hopes to produce subsequent editions, possibly every five years, updated with the changing policies and situations, and expanded to include more policies, strategies and programs missing here.

For the convenience of readers, the policy reviews have been roughly grouped into three parts and presented under social, economic and governance sectors. In publishing this digest, FSS hopes that it will serve as a handy reference tool for planners, development partners, investors, educators and students, researchers, civic activists, legislators, government decision makers and other civil servants.

Taye Assefa  
Director, Research & Publications (FSS)